

2021



A COMPREHENSIVE CITY BUS SERVICE PLAN



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1. Introduction

1.1. Background

Thimphu, the capital city of Bhutan, has experienced rapid urbanization due to increasing socio-economic opportunities. This growth has led to a steady influx of population from across the country, putting pressure on infrastructure and services. While the Central Government has promoted regionally balanced development, Thimphu continues to dominate due to economic centralization and urban migration.

This shift—from a predominantly agrarian society to one centered on modern education and urban employment—has created a mismatch between job opportunities and the evolving workforce. Government efforts to encourage rural livelihoods have seen limited success, leaving youth in a vulnerable position as they are often forced to move to urban areas for work.

As the city expands, transport and mobility have become critical. Public transport is essential for equitable access to employment, education, and healthcare. Thimphu's city bus service was introduced in 2002 by Bhutan Post. However, with a limited fleet and poor coverage, the system became known for its inefficiency and long travel times. This discouraged widespread use, confining ridership to those without access to alternative modes of transport.

Car ownership, therefore, became a necessity rather than a luxury. Of the 115,067 registered vehicles in Bhutan, approximately 61,636 (54%) are concentrated in Thimphu alone. This has led to significant traffic congestion, limited parking, overcrowded buses, and increased pollution and fuel consumption.

To break this cycle, the city bus service was transferred under the direct management of the Thrompon. In 2021, Thimphu Thromde undertook a major revision of the city's bus routes in response to growing demand and urban sprawl.

Following extensive studies and stakeholder consultations, a transit network model was proposed. This model allows passengers to make complex journeys using an interconnected system of routes, increasing overall system efficiency. Under this new model, 14 routes were proposed—including 4 supplementary routes connecting Hongtsho, Debsi, Ngabiphu, and Chamgang to the city. A total of 168 bus stops were identified: 150 within city limits and 18 in the periphery.

2. Current Scenario of the City Bus Service

2.1. Routes

The existing route planning is primarily destination-based, often designed around specific institutions such as schools and colleges to cater to the student population. While this serves the main target group to some extent, it has also led to limited flexibility and accessibility for the general public. Many areas—especially emerging residential zones and peripheral settlements—remain poorly served or completely unserved, forcing residents to rely on private vehicles.

Due to the limited fleet, these destination-based routes stretch across large catchment areas, making them long and inefficient. This setup has confined ridership mostly to students, while others find the system inconvenient and unreliable due to the restricted coverage, lack of feeder routes, and minimal service outside peak school hours.

2.2. Travel Time

Travel time has been significantly affected by the lack of holistic route planning. Instead of designing a comprehensive, efficient network from the ground up, the current system has evolved by merely extending existing routes in an attempt to reach more areas. This approach has compromised overall efficiency.

These extensions often result in long, circuitous routes that increase travel duration and reduce reliability. Consequently, buses take more time to complete trips, leading to irregular intervals, overcrowding during peak hours, and long waiting periods. The inefficiency of the system has discouraged other potential users, reinforcing dependency on private vehicles.

2.3. Amenities

A major drawback has been the lack of critical supporting amenities. Facilities such as depots, terminals, and well-maintained bus stops are essential for safety, management, and maintenance. For students in particular, the absence of proper shelters, designated waiting areas, and footpath access to stops poses additional challenges. Furthermore, connectivity between bus stops and schools, colleges, and residential areas remains weak, making the service less accessible even to its main user group.

3. Proposed City Bus Service Plan

3.1. Objectives

The main goal is to develop an efficient and sustainable public transport system for Thimphu with specific objectives being:

- Ensuring affordability for students, low-income groups, and daily wage earners.
- Reducing private vehicles dependency to ease congestion and emissions.
- Enhancing connectivity to education, healthcare and employment.
- Promoting environmentally sustainable mobility.
- Expanding services to underserved and peripheral areas.

3.2. Project Scope

The scope of this project is to design and implement a data-driven, geographically sensitive bus network tailored to Thimphu's terrain, population and mobility needs.

3.3. Route Optimization Strategy

To ensure an efficient, inclusive, and well-integrated public transport system, the city bus service will adopt a hierarchical route structure consisting of trunk, subsidiary, and supplementary routes, each serving a specific function within the network.

Stop-wise transit and wait times are provided in Appendix 10.D.

3.3.1. Trunk Route

The Trunk route form the primary transit spine of the city bus network, running along the north–south axis of Thimphu valley, which naturally shapes the city’s urban layout. This linear alignment is designed for high frequency and high-capacity ridership, trunk routes serve as the backbone of the public transport system, supporting seamless transfers with subsidiary and supplementary routes. Their predictable and direct routing supports faster travel times and provides the most reliable alternative to private vehicle use within the Thromde.

3.3.2. Subsidiary Routes

The Subsidiary routes are designed to feed into the trunk routes by servicing local neighborhoods and lower-density areas. They ensure last-mile connectivity by collecting passengers from within communities and transporting them to nearby trunk route hubs or transfer points. These routes operate on a moderate frequency but are synchronized to align with trunk route schedules to minimize waiting time and improve overall journey efficiency. Their flexible routing allows buses to navigate narrower roads and more challenging topography, enhancing accessibility.

3.3.3. Supplementary Routes

The Supplementary routes are intended to extend service beyond the Thromde boundary to outlying areas such as Hongtsho, Debsi, Ngabiphu, and Chamgang. These routes are particularly important for servicing peri-urban and rural populations who need access to the city’s socio-economic services. Supplementary routes also cater to areas with lower daily demand by offering reduced-frequency services—such as weekend-only or limited daily schedules—to match travel patterns in these regions. These routes ensure inclusivity by preventing transport exclusion in remote or sparsely populated zones.

Detailed route information and maps are provided in Appendix 10.A.

3.4. Bus Stop Identification

The stops are strategically identified and established based on population density, land use patterns, and user accessibility. Major considerations have been given to schools, hospitals, government offices, markets, and densely populated residential areas for locating stops to ensure accessibility and ridership. Pedestrian access and safety, with proper signage, lighting, and waiting areas has been prioritized for connectivity to the stops from the catchment.

To ensure ease of accessibility, a criterion of 5-minute walking distance (approximately 400 meters) of a bus stop has been ensured during planning. This standard promotes equitable access and encourages public transport use.

However, terrain and road layout constraints, such as steep slopes, narrow lanes, and discontinuous pedestrian infrastructure limits universal access to bus stops within this ideal range. As a result, a greater number of bus stops had to be provided to adequately serve all neighborhoods, particularly in peripheral or topographically challenging zones. While this may increase the number of stops along certain routes, it ensures that no area is left underserved but consideration to balance the numbers with the fare structure (i.e. based on number of stops) had been taken into account.

Details of the bus stops details are provided in Appendix 10.B.

3.5. Bus Specifications

The plan takes into account Thimphu's unique terrain and elevation differences when designing routes, ensuring operational feasibility and minimizing wear on vehicles. The approach and departure angles of buses are crucial considerations to ensure safe and efficient operations. These angles refer to the maximum incline and decline that a bus can safely navigate without risking damage to the vehicle or the passengers.

3.5.1. Terrain Considerations

Due to Thimphu's uneven terrain, buses need to navigate steep gradients and sharp inclines/declines in certain areas of the city. The design specifications for bus routes and vehicle type must take these geographical constraints into account to prevent damage, delays, or safety hazards. The approach and departure angles should be adjusted to ensure the vehicle can safely navigate the city's inclines without damage, while maintaining passenger safety and comfort.

3.5.2. Maneuverability on Subsidiary Routes

Given the topography and the zigzag nature of roads in the east-west direction, bus length and maneuverability are key factors to consider for subsidiary routes. Longer buses may struggle with narrow, winding roads, so vehicle size and turning radius must be carefully balanced with the city's geography. A larger bus (e.g., 12-meter standard buses) typically has a larger turning radius, which makes it difficult to maneuver around tight corners as compared to make sharp turns more effectively in winding or zigzag roads.

4. Infrastructure and Amenities

A well-functioning public transport system relies not only on buses and routes but also on supporting infrastructure that enhances user experience, safety, and system reliability.

4.1. Bus Stops

Bus stops will be designed to ensure safety, comfort, and accessibility for all users. The infrastructure will include:

- Bus Stop Shelters with Bays (88 units):
These include dedicated pull-in bays for buses to stop without disrupting traffic, as well

as covered waiting areas with seating, lighting, and information displays. They will be prioritized along trunk and major subsidiary routes.

- Bus Stop Shelters without Bays (140 units):
These stops provide covered shelters and seating but are located where road width does not allow for full bays. They serve areas with moderate traffic or constrained space.
- Simple Bus Stop Posts (92 units):
Marked with clear signage and route information, these are used in low-traffic or narrow-road areas, particularly along supplementary routes or at less frequented stops.

This tiered approach allows for efficient use of resources while ensuring wide coverage, visibility, and accessibility.

4.2. Supporting Facilities to Bus Stops

To improve last-mile access and the usability of public transit supporting facilities to bus stops, the following must be improved:

- Footpaths and pedestrian crossings connecting to stops
- Bicycle racks and parking zones
- Waste bins for users

4.3. Bus Depots

A dedicated bus depot is essential for the secure storage, maintenance, and efficient deployment of the city bus fleet. The proposed depot will be located near the truck parking area in Babesa, selected for its relatively open space and proximity to key routes.

However, due to space limitations and existing road infrastructure, the depot has easy access primarily to the Ngabiphu Terminal and moderate access to the Ola Rongchhu Terminal. This limits direct servicing to other terminals, but these constraints have been considered in route planning and operational logistics to minimize impact.

4.4. Bus Terminal

Terminals will serve as key transit hubs where passengers can transfer between different routes (trunk, subsidiary, and supplementary), enhancing connectivity across the city. These hubs are strategically located to ensure efficient access from all regions of Thimphu.

- Ngabiphu Terminal (South):
Located in the southern region of Thimphu, this terminal will serve as a major transfer point for passengers from peripheral areas like RTC and Khasadrapchu. It will connect southern residential and commercial zones to the core city.
- Dangrina Terminal (North):
Situated in the northern part of the city, this terminal will facilitate smooth transit for passengers traveling to and from outlying areas in the north, offering easy access to institutions and healthcare in the centre.

- **Ola Rongchhu Terminal (South Central):**
This terminal will serve as a key node for travelers from the supplementary routes towards Hongtsho and Chamgang,, ensuring easy connections to the core and north of the city. It will also help alleviate congestion by providing a transfer point for cross-city commuters.
- **Lungtenzampa Terminal (Core):**
Located at the current CBS office in the city center, Lungtenzampa Terminal will act as the central hub for the entire public transport system. With its proximity to major government offices, markets, and residential zones, it will be the focal point for all major bus routes.

These terminals are designed to handle high traffic volumes, with multiple bays, ticket counters, waiting lounges, and commercial facilities to support passengers during transfers.

5. Bus Types and Suitability

Bus selection is guided by topography, passenger volume, and route design. Each route tier requires vehicles tailored to its function and terrain. While all buses must feature strong braking systems, favourable approach/departure angles and high ground clearance to navigate Thimphu’s hilly terrain:

- **Trunk Routes** must be operated with high-capacity standard buses, suitable for the main north–south corridor. The planned fleet is 20 buses.
- **Subsidiary Routes** must operate with medium-sized buses which offer better maneuverability on narrow, winding roads in residential and peripheral zones. The planned fleet is 77 buses.
- **Supplementary Routes** could be operated with smaller, more flexible buses. These cater to low-demand, peri-urban areas where roads may be steeper or less developed.

The vehicle size, type, and number have been carefully aligned with route geography, passenger demand, and operational efficiency.

6. Mobilization Strategy

This section outlines operational readiness and how the bus service will be rolled out.

6.1. Phased Rollout

The bus service will be implemented in phases to ensure operational readiness and service optimization. The pilot phase will begin on selected routes to evaluate demand patterns and operational performance. Full deployment across all routes will follow progressively, subject to the availability of buses and supporting infrastructure. Priority will be given to high-demand corridors and underserved areas.

Bus frequency and fleet numbers will be increased during peak hours to accommodate commuter volume and reduce wait times.

6.2. Fare System

A distance-based fare to be introduced with cap to ensure affordability. It should account for concessions to students and senior citizens. Smart ticketing system (card-based and mobile payments) to improve convenience and loss of revenue due to cash handling. Daily or monthly pass options could also be introduced.

6.3. Public Engagement

Awareness to promote ridership could be carried out via social media, print materials and campaigns in schools to encourage ridership. Real-time updates via apps should also improve ridership.

6.4. Announcements

System announcements for delays, route changes via app and displays could keep users informed. Announcements in the bus for stops could also enable users get to correct locations.

6.5. Operational Assumptions and Fleet Planning

To estimate service frequency and fleet requirements, the permissible speed limit is 30 km/hr on trunk routes and 25 km/hr on subsidiary routes had been considered. Based on these speeds and projected demand, buses are planned to operate at a 10-minute interval during peak hours. This frequency aims to ensure reliability, minimize wait times, and accommodate high passenger volumes efficiently.

The fleet requirement worked out were 20 buses for the trunk route and 77 for the subsidiary routes. These fleet requirements have been calculated based on round-trip travel time, route length, dwell times, and operational buffers. They are essential to meet service demand, maintain schedule reliability, and support seamless integration between route tiers.

Supplementary route fleet estimates can be detailed separately based on lower frequency needs.

Details on fleet and frequency given in Appendix 10.C.

6.6. Service Timing and Frequency

To ensure timely and reliable service, buses on trunk routes will operate at 10-minute intervals during peak hours, while subsidiary routes will follow a 10–15 minute frequency, adjusted based on demand.

Operational timing assumptions are based on permissible speed limits:

- 30 km/h for trunk routes
- 25 km/h for subsidiary routes

Timing estimates, including stop-to-stop durations, turnaround times, and route schedules, are provided in **Appendix [X]**.

7. Signage Strategy

Effective signage is essential for enhancing user navigation, safety, and accessibility across the public transport system. A comprehensive signage strategy will support both commuters and fleet operators in efficiently planning and executing journeys.

- Key components of this strategy include:
- **Wayfinding and Route Signage:** Street signs will guide passengers and operators by providing clear directions and route information, facilitating smoother navigation throughout the network.
- **Bus Stop Signage:** All bus stops will feature clearly visible signs displaying route numbers, schedules, and service information, helping users make informed travel decisions.
- **Priority Lane and Accessibility Signage:** Signage will clearly indicate dedicated bus lanes, priority boarding areas, and wheelchair-accessible zones, ensuring equitable use of public transport.
- **Safety Signage:** Speed limit signs, pedestrian crossings, and safety zones will be installed to enhance commuter and pedestrian safety in high-traffic areas.
- **Multilingual Support:** All signage will be provided in both Dzongkha and English, ensuring clarity and inclusivity for all user groups.

8. Congestion Management and Mode Shift Strategies

8.1. Public Transport-only Corridors on Working Days

To address chronic traffic congestion and promote sustainable transport choices, a policy of exclusive public transport access on selected corridors during working days will be piloted. Under this policy:

- Private vehicle access will be restricted during peak hours on designated high-traffic corridors.
- Piloting the restriction on specific weekdays to encourage gradual behavioral adaptation among commuters.
- Only buses, emergency vehicles, and bicycles will be permitted on these roads during the restricted hours.
- This will improve travel speed and reliability for public transport users, incentivizing a modal shift away from private cars.

Potential implementation areas include the Norzin Lam SE corridor and the north-south spine (S Doebum Lam and N Doebum Lam) served by trunk routes.

8.2. Lane Expansion Where Feasible

Strategic widening of existing roads will be pursued to improve traffic flow and accommodate dedicated bus lanes where possible. A priority intervention zone is:

- CSI Junction to Memorial Chorten, which regularly experiences bottlenecks.
- Where physically feasible, additional lanes will be created to allow for:
 - Dedicated bus lanes
 - Safe pedestrian paths and cycle lanes

These enhancements will not only reduce congestion but also provide the infrastructure necessary to support a high-performing public transport system.

8.3. Indirect Benefits

These measures are expected to:

- Encourage commuters to shift to public or non-motorized modes
- Reduce idling and fuel wastage in traffic jams
- Enhance air quality and public health
- Support Bhutan's broader goals for environmental sustainability and low-carbon urban mobility

9. Conclusion and Recommendations

9.1. Conclusion

Thimphu's rapid urbanization has created urgent challenges in mobility, accessibility, and environmental sustainability. The current public transport system, while essential for many—especially students—remains limited in coverage, reliability, and inclusivity. Dependence on private vehicles has contributed to congestion, pollution, and inequitable access to opportunities.

The proposed city bus service plan addresses these issues through a comprehensive, data-driven strategy that reimagines route structures, enhances supporting infrastructure, and integrates topographic and demographic considerations. By introducing hierarchical routing, improving bus stop amenities, ensuring fleet adaptability to terrain, and expanding fare and mobilization systems, the plan aims to make public transport a preferred and viable mode for all.

Furthermore, policy-level interventions, such as public transport-only corridors and lane expansions, are crucial steps toward reducing congestion and promoting sustainable urban mobility.

9.2. Recommendations

To realize the full potential of this plan, the following recommendations are proposed:

- Public transport-only corridors (Priority Lane) has to be enforced during peak hours.
- Roll out pilot routes and infrastructure improvements in high-demand corridors.
- Monitor performance and user feedback before city-wide expansion.
- Develop depots, terminals, and modernized bus stops with real-time information systems.
- Implement smart ticketing and digital schedule tracking.
- Conduct outreach with communities, institutions, and businesses to build ridership.
- Provide training for drivers and technicians in handling new vehicle types with digital enhancements.
- Establish performance indicators such as ridership growth, wait times, and fuel savings.
- Regularly review and adapt services to reflect user needs and urban growth patterns.

With strong governance, strategic investment, and public participation, this city bus service plan has the potential to transform urban mobility in Thimphu, offering residents a safe, efficient, and sustainable alternative to private transport.

10. APPENDICES

10.A. Route Details

The table below presents the details of all planned routes, including their classification, route IDs, and the number of designated stops. Routes have been categorized into Trunk, Subsidiary, and Supplementary based on their operational roles within the network.

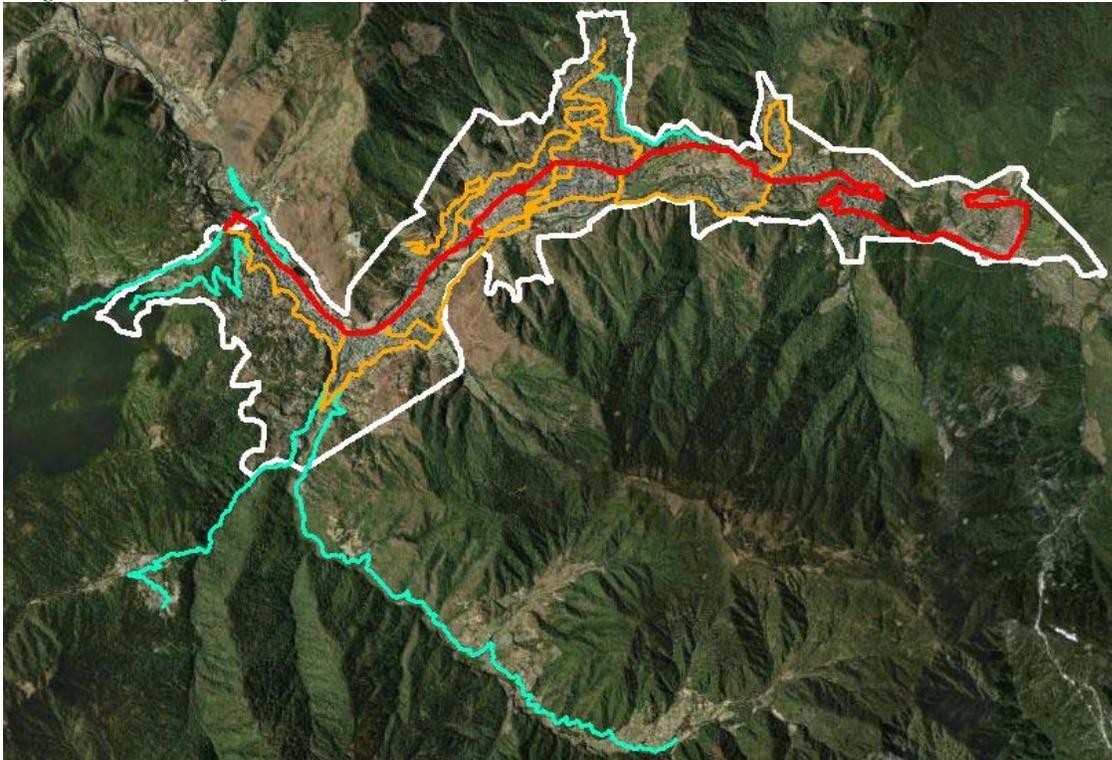
Table 1. Route Details

| Sl. No. | Route Name | Route_Id | Route Type | Number Of Stops | Remarks |
|---------|---|----------|---------------|-----------------|---------------------|
| 1 | Dangrina Terminal-Ngabiphu Terminal | 1 | Trunk | 48 | Including terminals |
| 2 | Ngabiphu Terminal-Ngabiphu | 2 | Supplementary | 8 | |
| 3 | Ngabiphu Terminal-Do Zhabjey | 3 | Supplementary | 11 | |
| 4 | NgabiphuTerminal-Ola Rongchhu Terminal | 4 | Subsidiary | 11 | |
| 5 | Barp Gochukha-Debsi | 5 | Supplementary | 13 | |
| 6 | Ola Rongchhu Terminal-Chang Jalu | 6 | Subsidiary | 12 | |
| 7 | Ola Rongchhu Terminal-Chamgang ThangGom | 7 | Supplementary | 9 | |
| 8 | Ola Rongchhu Terminal-Hongtsho Checkpoint | 8 | Supplementary | 13 | |
| 9 | Chang Gidhaphu-RBA HQ | 9 | Subsidiary | 26 | |
| 10 | Thangu F-O-Thangu F-O | 10 | Subsidiary | 25 | |
| 11 | Thangu F-O-Kuenselphodrang School | 11 | Subsidiary | 11 | |
| 12 | Kuengacholing-Yangchenphu | 12 | Subsidiary | 16 | |
| 13 | Yangchenphu-Samteling | 13 | Subsidiary | 27 | |
| 14 | Jigme Namgyel School-Tashichhodzong | 14 | Supplementary | 9 | |

The map below illustrates the spatial layout of the proposed network:

- Thromde boundary: White outline
- Trunk route: Red, forming the spine of the city
- Subsidiary routes: Orange, connecting surrounding areas to the trunk line
- Supplementary routes: Teal, including extensions beyond the Thromde boundary for commuters from nearby Dzongkhags

Figure 1: Map of the Routes.



10.B. Bus Stop Details

The bus stop infrastructure has undergone a systematic and culturally informed transformation to better support the public transport system in Thimphu. Previously, bus stop names were temporary, often lacking connection to the local geography, heritage, or community identity. Recognizing this, Thromde authorities, through the active engagement of local Tshogpas and consultations with long-time residents, undertook the task of reviewing and renaming stops to reflect the local significant place names.

- This initiative aims to achieve multiple goals:
- Preserve cultural heritage through recognition of traditional toponyms.
- Enhance user orientation by assigning recognizable and location-relevant names.
- Standardize stop identification for operational consistency, mapping, and digital service integration.

Each stop has been assigned a unique stop number, geographic coordinates, and categorized by stop type ranging from simple signposts to fully developed shelters with bays to accommodate increased ridership and ensure safety. The categorization was based on projected passenger volumes, spatial constraints, and proximity to key landmarks, institutions, or residential hubs.

Table 2 below lists the 170 officially designated bus stops under the Thimphu city bus network. It includes the name, stop number, geographic coordinates, and type of infrastructure provided:

Table 2: Stop Details

| Stop Number | Name | Type | X_Coordinate | Y_Coordinate |
|--------------------|-----------------------|-------------------|---------------------|---------------------|
| 1 | Ngabiphu Terminal | Terminal | 214813.191 | 3034814.101 |
| 2 | Chhubu Gangkha | Only Stop Signage | 214612.675 | 3035019.982 |
| 3 | Barp Lhakhang | Shelter with Bay | 214958.959 | 3035348.788 |
| 4 | Barp Gochukha | Shelter with Bay | 215331.175 | 3035645.204 |
| 5 | Tshalu Barp | Shelter with Bay | 215592.903 | 3035935.520 |
| 6 | Janglo Lum | Shelter with Bay | 215948.430 | 3036211.049 |
| 7 | Tshalu Marphey | Shelter with Bay | 216147.003 | 3036391.470 |
| 8 | Ola Rongchhu Terminal | Shelter with Bay | 216355.308 | 3036628.358 |
| 9 | Olakha Overpass | Shelter with Bay | 216418.768 | 3036968.773 |
| 10 | Naazhingna | Shelter with Bay | 216219.805 | 3037369.770 |
| 11 | Rishi Lhakhang | Shelter with Bay | 215999.334 | 3037591.943 |
| 12 | Changjiji | Shelter with Bay | 215797.429 | 3037785.206 |
| 13 | Chang Bangdu | Only Stop Signage | 215495.262 | 3037911.182 |
| 14 | Thanju | Shelter with Bay | 215199.214 | 3038284.101 |
| 16 | Kashitsawa | Shelter with Bay | 214995.832 | 3038589.723 |
| 17 | CSI | Only Stop Signage | 214857.863 | 3038721.808 |
| 18 | Chang Khorlo | Only Shelter | 214489.319 | 3038907.897 |
| 19 | Gong Dzok Chorten | Only Shelter | 214174.896 | 3039293.865 |
| 20 | Chang Gaynyen | Only Shelter | 214056.078 | 3039594.234 |
| 21 | Gaynyen Junction | Shelter with Bay | 213797.781 | 3039939.566 |
| 22 | Changangkha School | Only Shelter | 213823.807 | 3040459.367 |
| 23 | Chhuba Chhu | Shelter with Bay | 213950.490 | 3040816.205 |
| 24 | Bhutan Telecom | Shelter with Bay | 213895.919 | 3041056.762 |
| 25 | Tashichhodzong | Shelter with Bay | 213529.001 | 3041984.592 |
| 26 | Dechenphodrang | Only Shelter | 213610.590 | 3042502.056 |
| 27 | Lhadrong | Only Stop Signage | 213988.237 | 3043020.150 |
| 28 | India House | Shelter with Bay | 214054.548 | 3043221.065 |
| 29 | Jungzhina 1 | Shelter with Bay | 214059.567 | 3043824.512 |
| 30 | Jungzhina 2 | Only Shelter | 213977.122 | 3044097.351 |
| 31 | Pamtsho 1 | Only Shelter | 214137.794 | 3044523.265 |
| 32 | Pamtsho 2 | Only Shelter | 214155.937 | 3044741.194 |

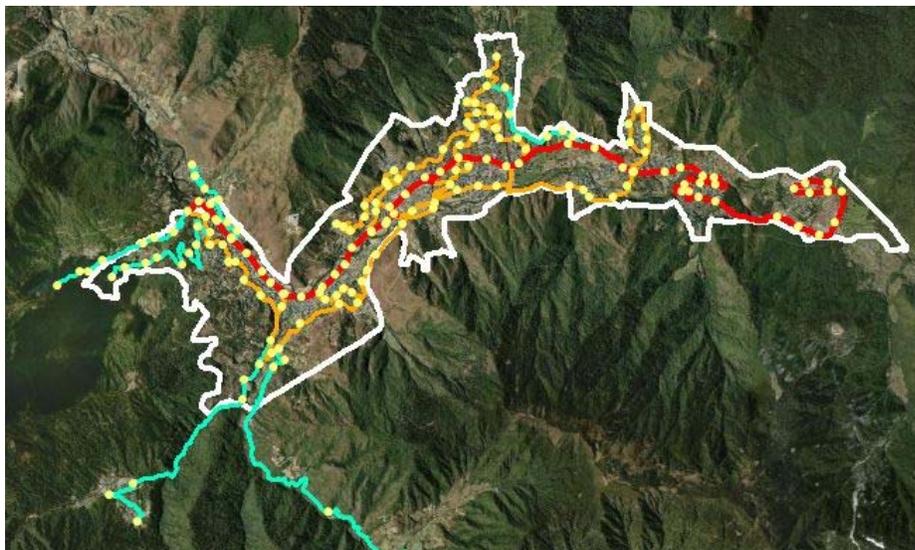
| Stop Number | Name | Type | X_Coordinate | Y_Coordinate |
|-------------|---------------------------|-------------------|--------------|--------------|
| 33 | Gaykha 1 | Shelter with Bay | 214306.135 | 3044760.551 |
| 34 | Gaykha 2 | Shelter with Bay | 214262.072 | 3044476.786 |
| 35 | Gaykha 3 | Shelter with Bay | 214289.502 | 3044179.222 |
| 36 | Shongchuna | Only Stop Signage | 214421.045 | 3044123.671 |
| 37 | Babe Zhing | Only Stop Signage | 214439.197 | 3044267.037 |
| 38 | Taba Chorten Tsawa | Only Shelter | 214538.173 | 3044447.877 |
| 39 | Nima School | Shelter with Bay | 214618.233 | 3044775.091 |
| 40 | Dechencholing School | Only Shelter | 214905.791 | 3045931.603 |
| 41 | RBG Gate | Only Shelter | 215088.196 | 3046321.212 |
| 42 | Pangri Zam | Only Shelter | 215261.981 | 3046737.938 |
| 43 | Pangri Zam Dolma Lhakang | Only Shelter | 215024.409 | 3047025.149 |
| 44 | Dechenphu Junction | Only Shelter | 214442.182 | 3047148.453 |
| 45 | Drongtoed | Only Shelter | 214429.514 | 3046883.879 |
| 46 | Siluna | Only Shelter | 214461.925 | 3046550.586 |
| 47 | Drongmoed | Only Shelter | 214377.207 | 3046249.581 |
| 48 | Dolangdro | Only Shelter | 214264.539 | 3046456.948 |
| 49 | Dangrina Terminal | Terminal | 214265.763 | 3046872.321 |
| 50 | Ku Jabthued | Only Shelter | 214915.060 | 3035164.102 |
| 51 | Wangchhu Taba Junction | Shelter with Bay | 215205.085 | 3035230.895 |
| 52 | Babesa School | Shelter with Bay | 215428.158 | 3035241.093 |
| 53 | Naashing Gang | Shelter with Bay | 215431.473 | 3035481.754 |
| 54 | Gepjakha | Shelter with Bay | 215754.022 | 3035584.446 |
| 55 | Dolay Gang | Shelter with Bay | 215749.586 | 3035718.410 |
| 56 | Khamdo Lum | Shelter with Bay | 216101.226 | 3035868.975 |
| 57 | Kemkha | Shelter with Bay | 216388.847 | 3036186.440 |
| 58 | Tinchukha | Only Shelter | 216614.528 | 3036580.449 |
| 59 | Simtokha Chorten Kangnyim | Only Shelter | 217227.500 | 3036385.801 |
| 60 | RIM | Only Shelter | 217482.643 | 3036403.267 |
| 61 | Olakha Substation | Only Stop Signage | 216906.898 | 3036928.236 |
| 62 | Lubding junction | Only Shelter | 216556.756 | 3037674.680 |
| 63 | RBA HQ | Only Shelter | 216531.073 | 3038027.511 |
| 64 | Chang Lutey | Only Stop Signage | 216325.157 | 3037921.492 |
| 65 | Do Jabhu | Only Shelter | 216263.732 | 3037746.802 |
| 66 | Omkha | Shelter with Bay | 216400.495 | 3037622.429 |
| 67 | Dzongchu | Only Shelter | 216458.408 | 3037413.295 |
| 68 | Chang Jalu | Shelter with Bay | 216325.327 | 3037300.563 |
| 69 | Lungtenphu | Only Shelter | 216131.718 | 3038092.602 |
| 70 | Chang Denglo | Only Shelter | 215926.011 | 3038206.365 |

| Stop Number | Name | Type | X_Coordinate | Y_Coordinate |
|-------------|-------------------------|-------------------|--------------|--------------|
| 71 | Ramilog | Only Shelter | 215612.288 | 3038369.051 |
| 72 | Samazingkha | Only Shelter | 215043.259 | 3038867.114 |
| 73 | Yangchenphu | Shelter with Bay | 214761.566 | 3039446.443 |
| 74 | Zhungna | Only Stop Signage | 214731.043 | 3038625.204 |
| 75 | Yamigu | Only Shelter | 214633.587 | 3038378.438 |
| 76 | Thoulumu | Only Shelter | 214329.882 | 3038608.645 |
| 77 | Gidha Junction | Only Stop Signage | 214196.400 | 3038793.852 |
| 78 | Bangdu Junction | Shelter with Bay | 214247.543 | 3038545.444 |
| 79 | Chang Gidhaphu | Only Shelter | 214045.524 | 3038702.581 |
| 80 | Thangu F-O | Only Shelter | 215177.173 | 3038279.002 |
| 81 | Jashimaam | Only Shelter | 214792.371 | 3038367.184 |
| 82 | Chundu Zingkha | Only Shelter | 214684.622 | 3038157.382 |
| 83 | Chorten Gang | Only Shelter | 214916.378 | 3038158.208 |
| 84 | Tshatsha | Only Shelter | 215179.412 | 3037889.850 |
| 85 | Bangadungsa | Only Shelter | 215106.570 | 3037749.489 |
| 86 | Kuenselphodrang School | Only Shelter | 215032.685 | 3037621.429 |
| 87 | Chang Zeri | Shelter with Bay | 213962.126 | 3039029.715 |
| 88 | Phetsi Luma | Shelter with Bay | 213628.503 | 3039627.634 |
| 89 | Rinchen Kuenphen School | Only Stop Signage | 213378.718 | 3040231.276 |
| 90 | Changangkha Lhakang | Only Shelter | 213223.217 | 3040170.826 |
| 91 | Simi Pang | Only Shelter | 213146.532 | 3040072.072 |
| 92 | Simi Hang | Only Shelter | 212948.838 | 3040276.731 |
| 93 | Motithang BOD | Only Shelter | 212925.392 | 3040523.155 |
| 94 | Veterinary Hospital | Only Shelter | 212999.540 | 3040677.605 |
| 95 | RUB | Only Stop Signage | 213235.084 | 3040613.108 |
| 95 | RUB | Only Stop Signage | 213234.171 | 3040652.511 |
| 96 | Kawang Damisa | Shelter with Bay | 213417.798 | 3040701.991 |
| 97 | Democracy House | Shelter with Bay | 213421.896 | 3041037.430 |
| 98 | Kawang Jangsa | Only Stop Signage | 213631.586 | 3041201.473 |
| 99 | Tarayana | Only Shelter | 214338.494 | 3040633.016 |
| 100 | Bhutan Post | Only Shelter | 214339.410 | 3040295.832 |
| 101 | Chang Limithang | Only Shelter | 214415.509 | 3039909.481 |
| 102 | Tsenden Tsawa | Only Shelter | 215031.262 | 3038539.842 |
| 103 | Lungtenzampa | Terminal | 214643.635 | 3039479.790 |
| 104 | Kuensel | Only Shelter | 214802.684 | 3039063.419 |
| 105 | Norzin | Only Shelter | 214305.702 | 3039759.872 |
| 106 | Thai Pavilion | Only Shelter | 214037.059 | 3039884.769 |
| 107 | Tebshing Tsawa | Only Shelter | 213959.646 | 3040117.977 |

| Stop Number | Name | Type | X_Coordinate | Y_Coordinate |
|-------------|-----------------------|-------------------|--------------|--------------|
| 108 | YDF | Shelter with Bay | 213562.768 | 3039961.968 |
| 109 | Do Nglamchhey | Only Shelter | 213155.879 | 3040404.765 |
| 110 | Jigme Namgyel School | Shelter with Bay | 212851.014 | 3040544.891 |
| 111 | Motithang School | Only Shelter | 212773.569 | 3040255.123 |
| 112 | Jashing Tsawa | Only Stop Signage | 212737.201 | 3040087.648 |
| 113 | Chhimchukha | Only Stop Signage | 212459.139 | 3040444.283 |
| 114 | Kishing Thangkha | Only Stop Signage | 212211.198 | 3040491.545 |
| 115 | Kuengachholing | Only Stop Signage | 211901.952 | 3040639.702 |
| 116 | Dotshangna | Only Shelter | 213402.321 | 3042061.351 |
| 117 | Zilukha | Only Shelter | 213296.276 | 3041884.072 |
| 118 | Anim Dratshang | Only Stop Signage | 213392.634 | 3041586.569 |
| 119 | Chhutso Phakha | Only Stop Signage | 212983.740 | 3040881.814 |
| 120 | Dam Dajo | Only Stop Signage | 212468.764 | 3040786.446 |
| 121 | Gyalyong Tshokhang | Only Shelter | 214329.385 | 3042006.870 |
| 122 | Ludrong Phakha | Only Shelter | 214395.995 | 3042286.816 |
| 123 | Throbaasa | Shelter with Bay | 214541.635 | 3042383.275 |
| 124 | Zhichhenkhar | Only Shelter | 214548.949 | 3042839.845 |
| 125 | Sigayna | Only Shelter | 214324.400 | 3043094.516 |
| 126 | Baybina | Only Shelter | 213680.849 | 3043442.283 |
| 127 | Baybi Chorten | Only Shelter | 213518.435 | 3043160.421 |
| 128 | Phochhena | Only Shelter | 213163.992 | 3043138.336 |
| 129 | Samteling 1 | Only Shelter | 212873.354 | 3043303.505 |
| 130 | Samteling 2 | Only Shelter | 213212.142 | 3043443.067 |
| 131 | Baybi Duethrey | Only Shelter | 213442.723 | 3043465.287 |
| 132 | Ngabephu 1 | Only Stop Signage | 215212.821 | 3034542.709 |
| 133 | Ngabephu 2 | Only Stop Signage | 215316.483 | 3034183.508 |
| 134 | Ngabephu 3 | Shelter with Bay | 215417.278 | 3033980.611 |
| 135 | Tenziling SC Junction | Only Stop Signage | 215734.713 | 3033217.236 |
| 136 | Dumrana 1 | Only Stop Signage | 215932.913 | 3032932.398 |
| 137 | Dumrana 2 | Only Stop Signage | 215946.476 | 3032774.909 |
| 138 | RTC | Only Shelter | 216203.944 | 3032347.141 |
| 139 | Wangchhu Taba | Only Stop Signage | 215099.593 | 3034993.211 |
| 140 | Tech Park | Only Stop Signage | 215445.696 | 3034991.478 |
| 141 | Botanical Garden | Only Shelter | 215587.162 | 3034833.780 |
| 142 | Babesa High School | Only Stop Signage | 215808.197 | 3034718.457 |
| 143 | NBC | Only Stop Signage | 215677.490 | 3034234.386 |
| 144 | Damruna | Only Shelter | 215780.585 | 3034033.174 |
| 145 | Serbithang | Only Stop Signage | 215853.354 | 3033630.993 |
| 146 | Do Zhabjey | Only Shelter | 216056.274 | 3033390.317 |
| 147 | Barpi Rinchhenthangl | Only Stop Signage | 215020.562 | 3035549.279 |

| Stop Number | Name | Type | X_Coordinate | Y_Coordinate |
|-------------|-------------------------|-------------------|--------------|--------------|
| 148 | Debsi Zam | Only Shelter | 214589.134 | 3035406.953 |
| 149 | Debsi 1 | Only Stop Signage | 214390.656 | 3035143.350 |
| 150 | Debsi 2 | Only Shelter | 214154.217 | 3034961.335 |
| 151 | Debsi 3 | Only Stop Signage | 213935.566 | 3034888.367 |
| 152 | Lhakhang Tsawa | Only Stop Signage | 214675.708 | 3035252.340 |
| 153 | Barpi Rinchhenthang 2 | Only Stop Signage | 215185.847 | 3035744.022 |
| 154 | Simtokha Dzong Junction | Only Shelter | 217686.315 | 3036156.961 |
| 155 | Simtokha Substation | Only Stop Signage | 217982.109 | 3035880.460 |
| 156 | Zashing Thangkha | Only Stop Signage | 218350.675 | 3035843.775 |
| 157 | Chamgang Thang Wom | Only Stop Signage | 219943.095 | 3033790.420 |
| 158 | Chamgang | Only Stop Signage | 220144.147 | 3033342.366 |
| 159 | Chamgang Thang Gom | Only Stop Signage | 220642.208 | 3033855.486 |
| 160 | Simtokha Roundabout | Only Stop Signage | 217396.778 | 3036551.616 |
| 161 | Simtokha Lum | Only Stop Signage | 217611.348 | 3036655.640 |
| 162 | Tshatsho Baykha | Only Stop Signage | 217752.267 | 3036427.048 |
| 163 | Yusipang LW Factory | Only Stop Signage | 220468.262 | 3037453.276 |
| 164 | Yusipang NCOA | Only Stop Signage | 221316.187 | 3038601.504 |
| 165 | Yusipang | Only Stop Signage | 221284.569 | 3038935.276 |
| 166 | Hongtsho Throm 1 | Only Stop Signage | 222611.170 | 3040776.625 |
| 167 | Hongtsho Throm 2 | Only Stop Signage | 222755.633 | 3041026.022 |
| 168 | Hongtsho Check Post | Only Stop Signage | 222704.771 | 3041768.184 |

Figure 2: Map of Bus stops



10.C. Fleet details

A total of 97 buses will be required for full implementation. This number is based on careful analysis of route lengths, expected passenger demand, and scheduling requirements.

The table below outlines the fleet allocation by route, including details such as the duration of each route, the number of buses required. Routes have been designed to balance coverage, frequency, and operational efficiency.

Each route has been optimized for travel time and coverage. For example, longer and more heavily trafficked routes, such as the Ngabiphu Terminal to Dangrina Terminal (90 minutes), require up to 20 buses to maintain regular headways, especially during peak hours. In contrast, shorter local routes, such as the Ngabiphu Terminal to Ngabiphu (15 minutes), are adequately served with 4 buses, enabling frequent circulation within neighborhoods.

Routes operating as round trips are denoted accordingly, as they influence both scheduling and vehicle turnaround times. Stops have been carefully selected to align with peak demand periods, primarily in the morning, to ensure coverage of schools, workplaces, and residential areas.

Table 3: Fleet Allocation Details

| Sl. No. | Route Name | Time (m) | Number of Buses Required | Starting Stop |
|---------|---|----------|--------------------------|---|
| 1 | Ngabiphu Terminal-Dangrina Terminal | 90 | 20 | Ngabiphu Terminal |
| 2 | Bap Lhakhang-Debsi (Round Trip) | 20 | 3 | Bapbi Rinchhenthang 1 towards Debsi |
| 3 | Ngabiphu Terminal-Ngabiphu | 15 | 4 | Nagbiphu Terminal |
| 4 | Ngabiphu Terminal-Do Zhabjey | 21 | 6 | Ngabiphu Terminal |
| 5 | Ngabiphu Terminal-Ola Rongchhu Terminal | 19 | 5 | Ngabiphu Terminal |
| 6 | Ola Rongchhu Terminal-Chamgang Thang Gom | 23 | 6 | Ola Ronchhu terminal |
| 7 | Ola Rongchhu Terminal-Hongtsho Check Post | 40 | 9 | Ola Ronchhu terminal |
| 8 | Ola Rongchhu Terminal-Chang Jalu | 22 | 6 | Ola rongchhu terminal |
| 9 | RBA HQ-Chang Gidhaphu (Round trip) | 48 | 6 | Norzin Stop towards Gidhaphu |
| 10 | Core Round Trip | 44 | 10 | both directions |
| 11 | Yangchenphu-Kuengachholing | 27 | 6 | norzin stop towards motithang |
| 12 | Yangchenpu-Samtenling (Round Trip) | 53 | 6 | Chang limithang Stop towards Samtenling |
| 13 | Tashichhodzong-Jigme Namgyel School | 19 | 5 | Tashichhodzong stop |
| 14 | Chang Zamtog F-O-Kuenselphodrang School | 18 | 5 | Chang Zamtog F-O |

This allocation serves as the baseline requirement for procurement, scheduling, and operational readiness, and it will guide decisions related to depot locations, driver shifts, and maintenance planning.

10.D. Stop-wise Transit and Wait Times

This appendix presents a detailed sample of stop-wise arrival and departure timings specific to the trunk route (Ngabiphu–Dangrina–Yangchenphu corridor), highlighting efficient connections and minimal wait times achieved through coordinated scheduling. The timings reflect real-time alignment and passenger convenience, supporting smooth transitions across the city bus system.

- Bap Lhakhang (*Connecting: Bap Lhakhang–Debsi*)
 - Arrival Time: 7:01:43 AM
 - Next Departure: 7:06:01 AM
 - Wait Time: 4 minutes 18 seconds
- Ola Rongchhu Terminal
 - Arrival Time: 7:05:35 AM
 - Next Departure: 7:10:47 AM
 - Wait Time: 5 minutes 12 seconds
- Naazhina
 - Arrival Time: 7:07:15 AM
 - Next Departure: 7:10:04 AM
 - Wait Time: 2 minutes 49 seconds
- Chang Zamtog F-O
 - Arrival Time: 7:10:08 AM
 - Next Departure: 7:10:55 AM
 - Wait Time: 47 seconds
- Chang Khorlo
 - Arrival Time: 7:12:30 AM
 - Next Departure: 7:22:24 AM
 - Wait Time: 10 minutes 24 seconds
- Gaynyen Junction
 - Arrival Time: 7:15:05 AM
 - Next Departure: 7:23:45 AM
 - Wait Time: 8 minutes 40 seconds
- Tashichhodzong
 - Arrival Time: 7:19:26 AM
 - Next Departure: 7:21:06 AM
 - Wait Time: 1 minute 40 seconds
- India House
 - Arrival Time: 7:22:28 AM
 - Next Departure: 7:30:05 AM

While this sample focuses on the trunk route, comparable scheduling analyses have been carried out for all other subsidiary and supplementary route, ensuring system-wide optimization and connectivity throughout Thimphu.

